### UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

**Independent Petroleum Association of** America, Arkansas **Independent** ) and Royalty Owners, **Producers Domestic Energy Producers Alliance,** Kansas Eastern Oil æ Association, Gas and Oil Association of West Virginia, Illinois Oil & Gas Association, Independent Petroleum Association of New Mexico, Indiana Oil and Gas Association, International Association of Drilling Contractors, Kansas Independent Oil & Gas Association, Kentucky Oil & Gas Association, National Stripper Well **CASE NO.** 25-1021 Association, North Dakota Petroleum Council. Ohio Oil and Gas Association. Petroleum Alliance of Oklahoma, Panhandle Producers & Royalty **Owners** Association. Pennsylvania Independent Oil & Gas **Association, Permian Basin Petroleum Association, Texas Alliance of Energy** Producers. **Texas Independent Producers** Royalty **Owners** & Association, and Western Energy Alliance Petitioners, v. United **States Environmental** Protection Agency, and MICHAEL S. **REGAN, Administrator, United States Environmental Protection Agency,** Respondent.

# **PETITION FOR REVIEW**

Under Clean Air Act § 307(b)(1) (42 U.S.C. §7607(b)(1)), 5 U.S.C. §§ 702 and 706, Federal Rule of Appellate Procedure 15(a), and D.C. Local Rule 15, the Independent Petroleum Association Of America ("IPAA"), Arkansas Independent Producers And Royalty Owners ("AIPRO"), Domestic Energy Producers Alliance ("DEPA"), Eastern Kansas Oil & Gas Association ("EKOGA"), Gas And Oil Association Of West Virginia ("GOWV"), Illinois Oil & Gas Association ("IOGA"), Independent Petroleum Association Of New Mexico ("IPANM"), Indiana Oil And Gas Association ("INOGA"), International Association Of Drilling Contractors ("IADC"), Kansas Independent Oil & Gas Association ("KIOGA"), Kentucky Oil & Gas Association ("KOGA"), National Stripper Well Association ("NSWA"), North Dakota Petroleum Council ("NDPC"), Ohio Oil And Gas Association ("OOGA"), Petroleum Alliance Of Oklahoma, Panhandle Producers & Royalty Owners Association ("PPROA"), Pennsylvania Independent Oil & Gas Association ("PIOGA"), Permian Basin Petroleum Association ("PBPA"), Texas Alliance Of Energy Producers ("Texas Alliance"), Texas Independent Producers & Royalty Owners Association ("TIPRO"), and Western Energy Alliance (collectively, "Producer Associations"), hereby petition this Court for review of final agency action taken by Respondents United States Environmental Protection Agency and Michael S. Regan, Administrator United States Environmental Protection Agency,

entitled Waste Emissions Charge for Petroleum and Natural Gas Systems: Procedures for Facilitating Compliance, Including Netting and Exemptions, 89 Fed. Reg. 91094 (November 18, 2024) ("Rule"). The Producer Associations have attached a copy of that final rule.

The Producer Associations will show that the final rule exceeds the agency's statutory authority and otherwise is arbitrary, capricious, an abuse of discretion, and not in accordance with law. The Producer Associations thus ask that this Court declare unlawful and vacate the Administrator's final action.

Respectfully submitted,

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Drilling Contractors, Kansas Independent Oil &
Gas Association, National Stripper Well
Association, North Dakota Petroleum Council,
Ohio Oil And Gas Association, Petroleum

Alliance Of Oklahoma, Panhandle Producers & Royalty Owners Association, Pennsylvania Independent Oil & Gas Association, Permian Basin Petroleum Association, Texas Alliance of Energy Producers, Texas Independent Producers & Royalty Owners Association, and Western Energy Alliance

Dated: January 15, 2025

# **CERTIFICATE OF SERVICE**

I certify that I have caused a true and correct copy of this Petition to be served on the following Respondents by U.S. Mail on January 15, 2025:

Hon. Michael S. Regan Office of the Administrator (1101A) U.S. Environmental Protection Agency William Jefferson Clinton Building 1200 Pennsylvania Ave., N.W. Washington, D.C. 20460

Correspondence Control Unit Office of General Counsel (2311) U.S. Environmental Protection Agency William Jefferson Clinton Building 1200 Pennsylvania Ave., N.W. Washington, D.C. 20460

Hon. Merrick B. Garland Attorney General of the United States United States Department of Justice 950 Pennsylvania Ave., NW Washington, D.C. 20530-0001

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**Independent Petroleum Association of** ) America. Arkansas **Independent** ) **Producers** and **Royalty** Owners. Domestic Energy Producers Alliance, ) Eastern Kansas Oil & Gas Association, Gas and Oil Association of West Virginia, Illinois Oil & Gas Association, Independent Petroleum Association of New Mexico, Indiana Oil and Gas Association, International Association of Drilling Contractors, Kansas Independent Oil & Gas Association, Kentucky Oil & Gas Association, National Stripper Well CASE NO.: Association, North Dakota Petroleum Council, Ohio Oil and Gas Association, Petroleum Alliance of Oklahoma. Panhandle Producers & **Royalty** Association, Pennsylvania Owners Independent Oil & Gas Association, **Permian Basin Petroleum Association**, Texas Alliance of Energy Producers, **Independent Producers** Royalty Owners Association, **Western Energy Alliance** Petitioners, v. United **Environmental States** Protection Agency, and MICHAEL S. **REGAN, Administrator, United States Environmental Protection Agency,** Respondent.

#### **RULE 26.1 DISCLOSURE STATEMENT**

OF THE INDEPENDENT PETROLEUM ASSOCIATION OF AMERICA, ARKANSAS INDEPENDENT PRODUCERS AND ROYALTY OWNERS, DOMESTIC ENERGY PRODUCERS ALLIANCE, EASTERN KANSAS OIL & GAS ASSOCIATION, GAS AND OIL ASSOCIATION OF WEST VIRGINIA, ILLINOIS OIL & GAS ASSOCIATION, INDEPENDENT PETROLEUM ASSOCIATION OF NEW MEXICO, INDIANA OIL AND GAS ASSOCIATION, INTERNATIONAL ASSOCIATION OF DRILLING CONTRACTORS, KANSAS INDEPENDENT OIL & GAS ASSOCIATION, KENTUCKY OIL & GAS ASSOCIATION, NATIONAL STRIPPER WELL ASSOCIATION, NORTH DAKOTA PETROLEUM COUNCIL, OHIO OIL AND GAS ASSOCIATION, PETROLEUM ALLIANCE OF OKLAHOMA, PANHANDLE PRODUCERS & ROYALTY OWNERS ASSOCIATION, PENNSYLVANIA INDEPENDENT OIL & GAS ASSOCIATION, PERMIAN BASIN PETROLEUM ASSOCIATION, TEXAS ALLIANCE OF ENERGY PRODUCERS, TEXAS INDEPENDENT PRODUCERS & ROYALTY OWNERS ASSOCIATION,

#### AND WESTERN ENERGY ALLIANCE

Pursuant to Fed. R. App. P. 26.1 and D.C. Circuit Rule 26.1, Petitioners, The Independent Petroleum Association Of America, Arkansas Independent Producers And Royalty Owners, Domestic Energy Producers Alliance, Eastern Kansas Oil & Gas Association, Gas And Oil Association Of West Virginia, Illinois Oil & Gas Association, Independent Petroleum Association Of New Mexico, Indiana Oil And Gas Association, International Association Of Drilling Contractors, Kansas Independent Oil & Gas Association, Kentucky Oil & Gas Association, National Stripper Well Association, North Dakota Petroleum Council, Ohio Oil And Gas Association, Petroleum Alliance Of Oklahoma, Panhandle Producers & Royalty Owners Association, Pennsylvania Independent Oil & Gas Association, Permian Basin Petroleum Association, Texas Alliance Of Energy Producers, Texas Independent Producers & Royalty Owners Association, And Western Energy Alliance (collectively, "Independent Producers") file the following statement:

The Independent Petroleum Association of America ("IPAA") is an incorporated trade association that represents thousands of independent oil and natural gas producers and service companies across the United States that are active in the exploration and production segment of

the industry, which often involves the hydraulic fracturing of wells. IPAA serves as an informed voice for the exploration and production segment of the industry, and advocates its members' views before the United States Congress, the Administration and federal agencies. IPAA has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The Arkansas Independent Producers and Royalty Owners (AIPRO) is an incorporated trade association that represents independent oil and natural gas producers and service companies across the state of Arkansas that are active in the exploration and production segment of the industry, which often involves the hydraulic fracturing of wells. AIPRO serves as an informed voice for Arkansas oil and gas producers, and advocates for its members' views before the Arkansas General Assembly, state agencies and commissions, United States Congress, the Administration and federal agencies. AIPRO has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The Domestic Energy Producers Alliance ("DEPA") is a nationwide collaboration of 25 coalition associations, representing about 10,000 individuals and companies engaged in domestic onshore oil and natural gas production and exploration. Founded in 2009, DEPA gives a loud, clear voice to the majority of individuals and companies responsible for enduring work to secure our nation's energy future. DEPA has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The Eastern Kansas Oil & Gas Association ("EKOGA") is a nonprofit organization founded in 1957 to become a unified voice representing the unique interests of eastern Kansas oil and gas producers, service companies, suppliers and royalty owners on matters involving oil and gas regulations, safety standards, environmental concerns and other energy related

issues. EKOGA has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

Formed in 2021, through the merger of the West Virginia Oil and Natural Gas Association and the Independent Oil and Gas Association of West Virginia, the Gas and Oil Association of WV, Inc. (GO-WV) remains one of the oldest trade organizations in the State and is the only association that serves the entire oil and natural gas industry. The activities of our members include exploration, drilling, completion, gathering, transporting, distribution, processing, and environmental services. GO-WV has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The Illinois Oil & Gas Association ("IOGA") was organized in 1944 to provide an agency through which oil and gas producers, land owners, royalty owners, and others who may be directly or indirectly affected by or interested in oil and gas development and production in Illinois, may protect, preserve and advance their common interests. IOGA has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

Independent Petroleum Association New Mexico advances and preserves the interests of independent oil and gas producers while educating the public to the importance of oil and gas to the state and all our lives. IPANM continues to grow and provide the services that protect, defend, and promote the industry that is the very foundation of our way of life. IPANM is member-drive non-profit association and has no parent corporation. There is no publicly held corporation that owns 10% or more of its stock.

The Indiana Oil and Gas Association ("INOGA") has a rich history of involvement in the exploration and development of hydrocarbons in the State of Indiana. INOGA was formed in 1942 and historically has been an all-volunteer organization principally made up of representatives of

oil and gas exploration and development companies (operators), however, it has enjoyed support and membership from pipeline, refinery, land acquisition, service, supply, legal, engineering and geologic companies or individuals. INOGA has been an active representative for the upstream oil and gas industry in Indiana and provides a common forum for this group. INOGA represents its membership on issues of state, federal, and local regulation/legislation that has, does and will affect the business of this industry. INOGA is a 501(c)(6) trade association incorporated as Non-Profit Domestic Corporation under the statutes of Indiana. INOGA has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

Since 1940, the International Association of Drilling Contractors ("IADC") has exclusively represented the worldwide oil and gas drilling industry. IADC's contract-drilling members own most of the world's land and offshore drilling units that drill the vast majority of the wells producing the planet's oil and gas. IADC's membership also includes oil-and-gas producers, and manufacturers and suppliers of oilfield equipment and services. Through conferences, training seminars, print and electronic publications, and a comprehensive network of technical publications, IADC continually fosters education and communication within the upstream petroleum industry. IADC has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The Kansas Independent Oil & Gas Association ("KIOGA") is a nonprofit organization founded in 1937 to represent the interests of oil and gas producers in Kansas, as well as allied service and supply companies. Today, KIOGA is a trade association with nearly 3,000 members involved in all aspects of the exploration, production, and development of crude oil and natural gas resources. KIOGA has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The Kentucky Oil & Gas Association ("KOGA") was formed in 1931 to represent the interests of Kentucky's crude oil and natural gas industry, and more particularly, the independent crude oil and natural gas operators as well as the businesses that support the industry. KOGA is comprised of over 130 companies and individual members which consist of over 600-member representatives that are directly related to the crude oil and natural gas industry in Kentucky. KOGA has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The National Stripper Well Association ("NSWA") was founded in 1934 as the only national association solely representing the interests of the nation's smallest oil and natural gas wells before Congress, the Administration and the Federal bureaucracies. It is the belief of NSWA that producers, owners, and operators of marginally-producing oil and gas wells have a unique set of needs and concerns regarding federal legislation and regulation. NSWA is a member-based trade association with over 1000 members nationwide across 30 states. NSWA has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The North Dakota Petroleum Council ("NDPC") is a trade association representing more than 520 companies involved in all aspects of the oil and gas industry, including oil and gas production, refining, pipeline, transportation, and storage, as well as mineral leasing, consulting, legal work, and oil field service activities in North Dakota, South Dakota, and the Rocky Mountain Region. Established in 1952, NDPC's mission is to promote and enhance the discovery, development, production, transportation, refining, conservation, and marketing of oil and gas in North Dakota, South Dakota, and the Rocky Mountain region; to promote opportunities for open discussion, lawful interchange of information, and education concerning the petroleum industry; to monitor and influence legislative and regulatory activities on the state and national level; and to

accumulate and disseminate information concerning the petroleum industry to foster the best interests of the public and industry. NDPC has no parent corporation and there is no publicly held corporation that owns 10% of more of its stock.

The Ohio Oil & Gas Association ("OOGA") is a trade association with members involved in all aspects of the exploration, production, and development of crude oil and natural gas resources within the State of Ohio. OOGA represents the people and companies directly responsible for the production of crude oil, natural gas, and associated products in Ohio. OOGA has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The Petroleum Alliance of Oklahoma was formed in 2019 by the mergers of the Oklahoma Oil and Gas Association and the Oklahoma Independent Petroleum Association and represents more than 1,400 individuals and member companies from the Mid-Continent oil and natural gas industry. The Alliance is the state's largest oil and natural gas association and one of the industry's strongest advocacy groups, representing upstream, midstream, and downstream industry sectors. The Alliance has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The Panhandle Producers & Royalty Owners Association was founded in 1929 and registered in 1939 by the Texas Secretary of State as an oil and gas membership association registered as a 501c3, governed by a board of directors, whose mission is to protect our industry segments from overreach harmful to our members. We are not owned nor operated by a parent company and are not publicly traded. Our primary purpose is to lobby and represent membership before political parties, state, and federal agencies, to develop policy and position papers, and to act as an informed voice for exploration and production of clean, affordable, abundant fuel with regard to proposed legislation that impacts our industry.

The Pennsylvania Independent Oil & Gas Association ("PIOGA") is a non-profit corporation that was initially formed in 1978 as the Independent Oil and Gas Association of Pennsylvania ("IOGA of PA") to represent the interests of smaller independent producers of Pennsylvania natural gas from conventional limestone and sandstone formations. Effective April 1, 2010, IOGA of PA and the original trade association representing Pennsylvania conventional oil and natural gas producers founded in 1918, the Pennsylvania Oil, Gas and Minerals Association (POGAM), merged and the name of the merged organization changed to its present name. PIOGA's membership currently is over 300 members: oil and natural gas producers developing both conventional and unconventional formations in Pennsylvania; drilling contractors and service companies; engineering companies; manufacturers; marketers; Pennsylvania Public Utility Commission-licensed natural gas suppliers ("NGSs"); professional services firms and consultants; and royalty owners. PIOGA promotes the interests of its members in environmentally responsible oil and natural gas operations, as well as the development of competitive markets and additional uses for Pennsylvania-produced natural gas. PIOGA has no parent corporation and has not issued any stock.

The Permian Basin Petroleum Association ("PBPA") is the largest regional oil and gas association in the United States. We represent the men and women who work in the oil and gas industry in the Permian Basin of West Texas and southeastern New Mexico. The Permian Basin is the largest inland oil and gas reservoir and the largest oil and gas producing region in the world. PBPA consists of the largest producers as well as the smallest operators in the Permian Basin. Part of PBPA's mission is to promote environmentally conscious operations and sustainable economic profitability among all our members, large and small. PBPA has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

The Texas Alliance of Energy Producers ("Texas Alliance") became a statewide organization in 2000 with the merger of two of the oldest oil & gas associations in the nation: the North Texas Oil & Gas Association and the West Central Texas Oil & Gas Association. The Texas Alliance is now the largest statewide oil and gas association in the country representing Independents. With members in 34 states, the Texas Alliance works on behalf of our members at the local, state, and federal levels on issues vital to the industry. The Texas Alliance is a non-profit entity, has no parent corporation, and there is no publicly held corporation that owns 10% or more of its stock.

The Texas Independent Producers & Royalty Owners Association ("TIPRO") is a trade association representing the interests of nearly 3,000 independent oil and natural gas producers and royalty owners throughout Texas. As one of the nation's largest statewide associations representing both independent producers and royalty owners, members include small family businesses, the largest, publicly-traded independent producers, and mineral owners, estates, and trusts. Members of TIPRO are responsible for producing approximately 90 percent of the oil and natural gas within Texas, and own mineral interests in millions of acres across the state. TIPRO has no parent corporation and there is no publicly-held corporation that owns more than 10% of its stock.

Western Energy Alliance is the leader and champion for independent oil and natural gas companies in the West. Working with a vibrant membership base for over 50 years, the Alliance stands as a credible leader, advocate, and champion of industry. Our expert staff, active committees, and committed board members form a collaborative and welcoming community of professionals dedicated to abundant, affordable energy and a high quality of life for all. Most independent producers are small businesses, with an average of fourteen employees. The Alliance

has no parent corporation and there is no publicly held corporation that owns 10% or more of its stock.

#### RESPECTFULLY SUBMITTED,

Filed: 01/15/2025

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Dated: January 15, 2025